

## Message Text

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ORIGIN EUR-03

INFO OCT-01 ISO-00 /004 R

66602

DRAFTED BY: EUR/RPE:EACASEY

APPROVED BY: EUR/RPE:JTMCCARTHY

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R 051439Z MAR 75

FM SECSTATE WASHDC

TO USMISSION EC BRUSSELS

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FOLLOWING SENT ACTION THE HAGUE, BRUSSELS, ABIDJAN,  
NOUAKCHOTT, DAKAR, BAMAKO, OUAGADOUGOU, NIAMEY, NDJAMENA,  
YAOUNDE, USUN NEW YORK, PARIS, OECD PARIS, FEB 25, FROM  
SECSTATE RPTD TO YOU:

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AIDAC, PARIS FOR MELMAN, OECD FOR MOSSLER

E.O. 11652: N/A

1. ON FEBRUARY 19 AND 20 AID DAA/AFR BROWN MET WITH DUTCH  
COOPERATION OFFICIALS TO DISCUSS DAC INITIATIVE REGARDING LONG  
TERM SAHEL DEVELOPMENT NEEDS. MEETINGS INVOLVED G.A. POSTHUMUS,  
DIRECTOR FOR FINANCIAL AND ECONOMIC DEVELOPMENT AID AND VAN  
GORKUM, DIRECTOR GENERAL OF FOREIGN MINISTRY FOR DEVELOPMENT  
AUD. MEETINGS HAD BEEN SOUGHT BY BROWN BECAUSE OF LARGELY  
NEGATIVE VIEWS EXPRESSED BY DUTCH DELEGATE AT JANUARY 30 MEETING  
CALLED BY DAC CHAIRMAN IN RESPONSE TO FRENCH AND U.S. INITIATIVES.

2. BROWN RAN OVER GENERAL BACKGROUND OF REASONS WHY USG HAD  
REQUESTED THAT DAC CHAIRMAN TAKE THIS INITIATIVE ALONG SAME LINES  
AS DISCUSSED WITH BELGIAN GOVERNMENT (SEE SEPTTEL). BROWN POINTED  
OUT SOME SIMILARITY WE HAD SEEN BETWEEN NEED FIND MEANS FOR  
BETTER AFRICAN/DONOR DIALOGUE ON SAHEL DEVELOPMENT TO SITUATION  
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WHICH EXISTED SOME YEARS AGO WHEN DONORS NEEDED TO EXPRESS TO

AFRICANS VARIETY OF CONCERNS WHICH THEY HAD REGARDING EVOLUTION OF AFRICAN DEVELOPMENT BANK'S SPECIAL FUND. LACKING AN EFFECTIVE MECHANISM FOR EXPRESSING THESE CONCERNS, DAC MEMBERS HAD WORKED THROUGH THE DAC CHAIRMAN. IN THE SAME VEIN, USG NOW FELT DAC CHAIRMAN CAN PLAY A USEFUL ROLE IN BRIDGING CERTAIN GAPS WHICH EXIST BETWEEN AFRICANS AND DONORS IN DEALING WITH LONG TERM COORDINATION NEEDS. HAVING REQUESTED DAC CHAIRMAN TO DO THIS IN HIS PERSONAL ROLE DID NOT MEAN, HOWEVER, THAT USG WAS IN ANY WAY COMMITTED TO A LONGER TERM DAC OR OECD INVOLVEMENT IN THE PROCESS. TO THE CONTRARY, THE USG HAD ANTICIPATED THAT IF EVENTUAL COORDINATION MECHANISMS COULD BE EVOLVED, IT WOULD BE MORE FITTING FOR IBRD TO PROVIDE SECRETARIAT SUPPORT TO THOSE MECHANISMS THAN FOR OECD TO DO IT. ON THE OTHER HAND, WE RECOGNIZED THAT FOR THEIR OWN REASONS THE FRENCH HAD SUGGESTED A LONGER TERM ROLE FOR OECD.

3. THE DUTCH INDICATED THAT IT WAS QUITE TRUE THEIR DELEGATE AT THE PARIS MEETING HAD BEEN QUITE NEGATIVE ON TWO ACCOUNTS. FIRST, THEY FELT OECD/DAC WAS PROPERLY A CLUB FOR DONORS AND SHOULDN'T BE INVOLVED IN PROGRAM COORDINATION FUNCTIONS. SECONDLY, THEY HAD FELT THE PROCESS SEEMED TO BE GOING FORWARD WITHOUT CONSIDERATION FOR THE VIEWS OF AFRICANS CONCERNED. THEY EXPRESSED PLEASURE AT GETTING A CLEARER VIEW OF U.S. INTENTIONS IN STIMULATING THIS DAC CHAIRMAN'S INITIATIVE AND THEY ALSO INDICATED UNDERSTANDING OF HOW IT WAS NOW INTENDED TO SEEK GREATER AFRICAN INVOLVEMENT. IN ANY EVENT, DUTCH HAD ALREADY INFORMED THEIR REPRESENTATIVE IN PARIS OF THEIR AGREEMENT TO SEEING DAC CHAIRMAN BEGIN HIS CONSULTATIONS WITH AFRICANS.

4. IN GENERAL, DUTCH APPEARED HIGHLY CORDIAL TO CONCEPT OF IMPROVED COORDINATION AND THE DEVELOPMENT OF SOME FORM OF NEW STRUCTURAL MECHANISM FOR IT. THEY INDICATED A CLEAR PREFERENCE FOR IBRD INVOLVEMENT IN A SECRETARIAT FUNCTION. HOWEVER, THEY ALSO SEEMED WILLING EXPLORE OTHER PROSPECTS INCLUDING POSSIBLE ELABORATION OF A TOTALLY NEW SECRETARIAT STAFF DRAWN FROM BUT NOT NECESSARILY PART OF IBRD, AFDB, DAC AND OTHER SUCH ORGANIZATIONS. SIMILAR TO COMMENTS MADE BY BELGIAN GOVERNMENT, THEY SAW ONCHOCERCIASIS JOINT COORDINATING COMMITTEE AS POSSIBLE MODEL FOR NEW STRUCTURES, ALTHOUGH VAN GORKUM WAS EVEN MORE INTERESTED IN LOOKING AT MEKONG VALLEY AUTHORITY AS A MODEL.

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5. DUTCH SEEMED TO BELIEVE THAT DEVELOPMENT OF ANY FORM EFFECTIVE COORDINATING MECHANISM COULD WELL EVENTUALLY ALSO LEAD TO SEPARATE SPECIAL FUNDING MECHANISM FOR LARGE SCALE PROJECT REQUIREMENTS.

6. GENERAL CONCLUSION FROM THESE DISCUSSIONS APPEARS TO BE THAT DUTCH HAVE STRONG AND CLEAR DESIRE FOR IMPROVED COORDINATION AND

ARE WILLING TO LOOK AT SPECIAL FUNDING MECHANISMS. THEIR HESITATIONS AT PARIS MEETING WERE BASED MORE ON LACK OF PRIOR UNDERSTANDING OF WHAT WAS TO BE INVOLVED THAN IN ACTUAL OBJECTIONS. THEIR FUTURE VIEWS ON HOW TO PROCEED WILL OBVIOUSLY DEPEND HEAVILY ON REDUCTION OF AFRICANS TO DAC CHAIRMAN'S FORTHCOMING MEETINGS WITH AFRICANS. BUT IF THESE ARE POSITIVE, DUTCH WILL PLAN ON PLAYING A POSITIVE AND PRAGMATIC ROLE IN FUTURE DISCUSSIONS ON THESE ISSUES.

DECONTROLLED FOLLOWING FEB. 24, 1977. KISSINGER UNQUOTE.  
INGERSOLL

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DISASTER RELIEF  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 MAR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE042669  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** EUR/RPE:EACASEY  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D750078-0308  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Legacy Key:** link1975/newtext/t19750380/aaaactyh.tel  
**Line Count:** 126  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN EUR  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MorefiRH  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 15 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <15 APR 2003 by ShawDG>; APPROVED <19 MAY 2003 by MorefiRH>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** n/a  
**TAGS:** EAID, XA, US  
**To:** EC BRUSSELS  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006